1	STATE OF NEW HAMPSHIRE		
2		PUBLIC UTILITIES COMMISSION	
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4	March 26, 2021 - 10:12 a.m.		
5	[Remote Hearing conducted via Webex]		
6	DE.	DE 21-004	
7	KE:	LIBERTY UTILITIES (GRANITE STATE ELECTRIC) CORP. d/b/a LIBERTY UTILITIES:	
8		Least Cost Integrated Resource Plan. (Prehearing conference)	
9		(Figure 11 and 15 and 1	
LO	PRESENT:	Chairwoman Dianne H. Martin, Presiding	
L 1	11122111.	Cmsr. Kathryn M. Bailey	
L 2		Doreen Borden, Clerk	
L 3		Corrine Lemay, PUC Remote Hearing Host	
L 4	APPEARANCES:	Reptg. Liberty Utilities (Granite State Electric) Corp. d/b/a Liberty Utilities:	
L 5		Michael J. Sheehan, Esq.	
L 6		Reptg. PUC Staff: Brian D. Buckley, Esq.	
L 7		- · · · -	
L 8			
L 9			
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23	Court Rep	orter: Steven E. Patnaude, LCR No. 52	
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PROCEEDING

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CHAIRWOMAN MARTIN: We're here this morning in Docket DE 21-004 for a prehearing conference regarding Liberty Utilities d/b/a Granite State Electric LCIRP.

I still have to make the necessary findings for a remote hearing.

As Chairwoman of the Public Utilities
Commission, I find that due to the State of
Emergency declared by the Governor as a result of
the COVID-19 pandemic, and in accordance with the
Governor's Emergency Order Number 12, pursuant to
Executive Order 2020-04, this public body is
authorized to meet electronically. Please note
that there is no physical location to observe and
listen contemporaneously to this hearing, which
was authorized pursuant to the Governor's
Emergency Order.

However, in accordance with the Emergency Order, I am confirming that we are utilizing Webex for this electronic hearing. All members of the Commission have the ability to communicate contemporaneously during this hearing, and the public has access to

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         contemporaneously listen and, if necessary,
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         participate. We previously gave notice to the
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         public of the necessary information for accessing
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         this hearing in the Order of Notice. If anyone
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         has a problem during the hearing, please call
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         (603)271-2431. In the event the public is unable
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         to access the hearing, the hearing will be
         adjourned and rescheduled.
                   Okay. I have to take a roll call
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         attendance. My name is Dianne Martin. I am the
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         Chairwoman of the Public Utilities Commission.
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         And I am alone.
                   Commissioner Bailey, good morning.
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                   COMMISSIONER BAILEY: Good morning.
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         Good morning, everyone. Kathryn Bailey,
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         Commissioner at the PUC. And I am alone.
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                   CHAIRWOMAN MARTIN: Okay. And let's
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         take appearances, starting with Mr. Sheehan.
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                   MR. SHEEHAN: Good morning. I'm Mike
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         Sheehan, representing Liberty Utilities (Granite
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         State Electric) Corp.
                   CHAIRWOMAN MARTIN: Thank you.
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                                                    And
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         Mr. Buckley.
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                   MR. BUCKLEY:
                                  Good morning, Madam Chair
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and Commissioner Bailey. I am Brian Buckley.
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         And I am representing the Commission Staff.
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                    CHAIRWOMAN MARTIN:
                                        Okav. We have a
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         pending Motion for Confidential Treatment.
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         there any objection to that?
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                    MR. BUCKLEY: No objection.
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                    CHAIRWOMAN MARTIN: Okay. We will take
         that under advisement and issue that as part of
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         an order.
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                    Any other preliminary matters?
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                    [No verbal response.]
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                    MR. SHEEHAN: Not from the Company.
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                    MR. BUCKLEY: None at this time.
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                    CHAIRWOMAN MARTIN: So, we'll move on
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         to initial positions, starting with Mr. Sheehan.
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                    MR. SHEEHAN:
                                  Thank you. First,
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         prompted by a comment the Chairwoman made before
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         we started thanking the administrative staff, I'd
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         like to note that it's been just over a year
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         since we started these remote proceedings. And,
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         on behalf of the Company, I've remarked several
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         times outside of the Commission that it's been
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         great that the Commission has been able to
         conduct business more or less as usual through
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this last year. There certainly have been hiccups along the way, but that's a credit to all of you that we've been able to keep things moving along.

Today, I'm pleased to --

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CHAIRWOMAN MARTIN: Thank you for that. That's nice to hear.

MR. SHEEHAN: You're welcome.

I'm pleased to officially start off our LCIRP docket. This is a filing required by RSA 378:37 and following sections. And it follows the order approved in our 2016 IRP, and then the sort of interim filing we made in '19, which was approved last year.

Of course, the purpose of the IRP is to provide the Commission and others with an understanding of our resource planning process to meet our obligations. It describes our demand forecasting processes and results, and how we plan to meet that demand going forward.

And, in particular, from the recent orders, this IRP addresses a couple more specific things. First, we were directed to work with Staff to provide access to some operating

manuals, and that has been completed. We were directed to develop a list of planned capital projects that could be candidates of NWS solutions, non-wires solutions, and to meet with the parties to sort of identify, in particular, an NWS solution that could form the basis of a more in-depth study. And we've done all of that, and the IRP does include some — a proposed — well, it's in the "Bellows Falls" area we call it, for a proposed NWS solution for some capacity issues we have there. And we look forward to diving into that with Staff and the OCA and if any other intervenors show up.

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We are excited. I can guarantee you that the engineering at the Company is committed completely to NWS evaluation and execution when appropriate. And we think we have a great candidate out in the western part of our service territory.

So, with that, we are ready to dive in and start the hard work of this plan.

CHAIRWOMAN MARTIN: Thank you.

Commissioner Bailey, do you have questions for Mr. Sheehan?

{DE 21-004} [Prehearing conference] {03-26-21}

COMMISSIONER BAILEY: I do have questions. I can either wait till after Mr. Buckley goes, because maybe Mr. Buckley will want to answer the questions. I don't know. It's up to you.

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CHAIRWOMAN MARTIN: I'm fine with waiting, and we can just ask all the questions at the end.

COMMISSIONER BAILEY: Okay. Thanks.

CHAIRWOMAN MARTIN: Mr. Buckley.

MR. BUCKLEY: Thank you, Madam Chair.

I'll start, I think, by echoing the sentiments expressed by the Chair, as well as Mr. Sheehan. Staff really does appreciate the ability of the various support staff and the Commission's ability to move forward, in light of this pandemic, in a almost entirely remote manner. If for no other reason than the administrative efficiency of not having the various representatives from the utilities have to go shuttle back and forth to, and others from Staff and other parties, shuttle back and forth to the hearing room and offices. There's definitely value for ratepayers, I would say.

So, I'd just offer Staff's thanks as well.

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But, to the more mundane matters, Staff is still evaluating the issues presented in the instant petition, but today can offer its initial impression of what issues may be of import over the course of this proceeding.

From the Staff's perspective, we plan to review the various issues typically related to least cost planning, including the Company's use of a 20-year history for load forecasting adjustments, rather than a 90/10 approach it had previously agreed to; the Company's now revised planning documents which appear to be missing a previously agreed to distinction between a planning criteria and planning guidelines; the Company's planned capital investments; non-wire solutions the Company has considered in Appendices F and G of its filing; the reliability review the Company has included as Appendix H of its filing; and, of course, the plan for grid modernization investments the Company has included as Appendix E of its filing.

Now, with respect to the grid modernization proposal at Appendix E, Staff would

draw the Commission's attention to Bates Page 069 of the LCIRP, which references the Commission's now suspended least cost planning order, often referred colloquially to as the "grid modernization order". At Page 69, it states "although this order is on hold while the Commission addresses a motion for rehearing, Liberty has attempted to incorporate the spirit of the order into this LCIRP."

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And what we see in the LCIRP is a genuinely thoughtful attempt to move forward on what the Company deems grid modernization through the deployment of various capital investments, many of which, to the Company's credit, appear to present substantial benefits to customers at costs that don't appear unreasonable when compared to the magnitude of some of the other major capital investments the Company has planned in the near future. While a deliberate, statewide, and commonly applied approach to such investments would, in Staff's opinion, be preferable for a number of reasons, in this proceeding we must weigh that preference against the opportunity cost of recommending delay to

those utilities ready to deploy advanced technologies that may provide net benefits to ratepayers through their normal course of capital planning and cost recovery. These are companies that, through no fault of their own, need to make continued investments in capital assets to survive financially in the present low-to-no-to-negative load growth environment. And this Company, to its credit, is contemplating investments in capital assets that may provide real value to customers, rather than relying on planning criteria alterations to facilitate investment in capital assets that chase N-1 reliability improvements far beyond the economically justifiable point of diminishing returns.

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And, consistent with Liberty's
assertion at Page 69, this LCIRP does follow some
of the guidance provided by the Commission in
recent orders, including the now suspended
least-cost planning order and Order Number
26,209, the battery storage proceeding order.
Staff must observe, however, that what is missing
from this LCIRP is the level of transparency

associated with certain planned capital investments, those "business as usual" investments, which are coincidentally front and center in Eversource's now pending rehearing motion in IR 15-296. For example, the \$35 million investment in approximately 177 megawatts of new capacity the Company appears to be planning in the Salem area is discussed almost nowhere in this plan, including in the grid needs assessment the Company committed to filing in DE 17-189, which, to quote from the settlement agreement this Company signed and the Commission approved in Order Number 26,209, "shall describe all forecasted grid needs related to distribution system capital investments of \$250,000 or more over a five-year planning horizon at the circuit level." Period. Full stop.

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The Company appears to have arbitrarily exempted several types of projects, including the Salem area projects from its grid needs assessment, which is wholly inconsistent with the plain language of that settlement agreement, and inconsistent with the interpretation of that same language by this state's other regulated electric

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         distribution utilities. Similar to how the
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         parties approached a less than complete grid
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         needs assessment in the Eversource LCIRP
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         proceeding, Staff plans to propose a procedural
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         schedule that includes the Company filing a
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         supplemental grid needs assessment that describes
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         all forecasted grid needs related to distribution
         system capital investments of $250,000 or more
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         over a five-year planning horizon at the circuit
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         level.
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                    If the Company disagrees with such an
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         interpretation, Staff respectfully asks that the
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         Company make that position known at this
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         prehearing conference so that the Commission
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         could provide quidance on that disagreement today
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         pursuant to Puc 203.15(d)(4).
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                    Thank you.
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                    CHAIRWOMAN MARTIN:
                                        Thank you,
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                        That was very helpful.
         Mr. Buckley.
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                    Commissioner Bailey, you had questions.
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                    COMMISSIONER BAILEY: Thank you.
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         questions are probably related to what
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         Mr. Buckley is talking about, but I'm not sure.
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                    I remember in the rate case there was
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discussion about asset condition improvements that Staff questioned, and I think we kind of put it off until the LCIRP, some of that, you know, the Salem projects and the substation upgrades, and all around the Tuscan Village area. And I'm wondering if all of the projects that you plan to complete with respect to that are included in this LCIRP, so that we can evaluate whether those projects are, in fact, least cost and necessary?

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MR. SHEEHAN: So, it would have been nice to have had advance notice of this so we could have been a little more prepared. But the IRP covers the '22 planning period forward. The bulk of the Salem investments have happened last year, this year. They're already in the works. We have provided the updated Salem Study report that we discussed last summer. We have been completely transparent with what we're doing, why we're doing it. And, of course, that will be thoroughly vetted when we propose to put those costs into rates.

We are going forward with the Salem projects. We know that Staff has not been on board with them along the way, mostly because

they fear the demand would not come through to support the projects. Well, the demand continues to come through and, if anything, is getting higher. So, we believe fully that, come time to seek recovery of those costs, it will be clear that they were absolutely necessary to serve the dramatic growth, largely driven by Tuscan, but certainly some surrounding things as well. There was no attempt here to evade an issue or to not be transparent.

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Again, we spent tens of thousands of dollars to update the Salem Study last summer, and gave it to Staff, they have it, and they have been able to ask questions about it.

So, we see the IRP as sort of the next step, because the Salem projects, it's not done, in the ground, but the planning part is done.

We've made the planning years ago that we're executing now. This IRP is sort of the next chunk of years' work for the Company.

COMMISSIONER BAILEY: So, all of the capital investments necessary to do all of your work will be completed this year in that area?

MR. SHEEHAN: I don't -- I don't know.

I think a lot of it is. I know that, you know,
I've had conversations now, yesterday, about the
transmission lines that are beginning
construction now. So, a lot of them are. I
can't tell you all of them will. But the bulk of
them, yes.

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COMMISSIONER BAILEY: Well, to the extent the bulk of them are, but there are some that aren't, shouldn't they be in the LCIRP, because it's part of "all capital investments over the next five years"?

MR. SHEEHAN: You know, again, if I knew this question was coming, I'd have a better answer for you. So, I can't tell you where we'll be at the end of 2021 with regard to the Salem investments. And, certainly, Heather -- I actually promoted Heather into this group just for this reason. So, if you'd like, I think she could probably pipe in and give some more concrete answers. She's a lot closer to this, a lot closer to this.

Heather.

MS. TEBBETTS: Sorry, I had to take myself off double mute.

So, the plan is to have our Rockingham substation in this year, in service, and that's part of the Tuscan Village/Salem Area Study, along with including one of the 115 kV lines in service this year. I believe that the second 115 kV line will be in service I want to say it's either next year or the year after, but I'm not 100 percent positive, don't have it in front of me. But, again, it was part of the whole process of building Tuscan out, the Tuscan area out, so that we can serve that load.

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We have provided updated load information to Staff in the past few weeks after our filing. And, as Mr. Sheehan said, it has increased since the last time Staff had asked for it last summer, I think it was.

We did provide our updated Salem Area Study to Staff as part of a formal filing on September 1st, 2020, as required in the order in our last LCIRP.

COMMISSIONER BAILEY: Weren't there three projects ultimately leading to the discontinuation of one or two substations?

MS. TEBBETTS: So, the intention is to

retire some of our substations in the area due to asset conditions, but also due to the fact that we have this increased load.

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COMMISSIONER BAILEY: So, that's my -I guess my question goes to that, is are all the
capital investments necessary to improve your
asset condition included in the LCIRP, to the
extent that they're not going to be done in 2021?
And, if not, why not?

MS. TEBBETTS: So, I want to say maybe the only piece of the project in total would have been, that's not in the LCIRP, would have been maybe that second 115 kV line. And we can also address that through data requests.

With regards to retirements of those substations, I just don't recall off the top of my head if those are part of the LCIRP process, as part of the plan that we filed. But it is part of the Salem Area Study, which has been part of what we talked about.

That was in our last LCIRP, by the way.

The one that we filed in 2016, all of this was

part of that -- the Salem Area Study was part of

that LCIRP, which was approved, and as including

the retirement of those substations. So, the Salem Area Study, I guess what I'm trying to say is, it already was part of our last LCIRP we had filed in 2017.

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COMMISSIONER BAILEY: But, if you haven't spent the money and made the capital investments, and they're going to happen in this next five-year period, why wouldn't they be included in this LCIRP? I mean, it's ratepayer money that you're going to spend.

MS. TEBBETTS: Right. So, we have invested a significant amount of money already, things that went into capital -- I'm sorry, in service in 2020. And the majority of those costs through the whole Salem Area Study are actually going to go in service in 2021. So, we've already -- we're already getting ready to build, going to have shovels in the ground very soon, if not in the next couple weeks, within the next month or so. So, to include it in this LCIRP would have just -- we're already there. We're already moving forward on it. And that is part of our last LCIRP.

COMMISSIONER BAILEY: That's not the

capital investment I'm talking about. I'm talking about the capital investment that needs to happen after 20 -- 2022 and beyond that hasn't happened yet, for these asset condition replacements?

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MR. SHEEHAN: We can certainly address that. I think, to the extent that some of these Salem Area Study projects leak into 2022, our thinking was certainly it is part of a project — overall project, where this is the last five percent, say, and it's really not planning to look at those, that the planning's been done, the decisions have been made.

Certainly, if the Commission and Staff want to see the tail-end of those projects included here, that's not a big lift. We can do that. I'm not sure how it advances the ball very far, because, by the time even this docket is adjudicated, those will likely be done.

So, it's more of a planning docket, rather than a review. And, of course, the review happens when we come back to put it in rates, knowing full well that the advantage of this whole process about Salem is we are very aware of

the Staff's concerns. And we're very mindful of it and making sure that, when we come back to you, we've got a compelling case for why we did what we did.

COMMISSIONER BAILEY: Okay. I appreciate that. I just ask that you work with Staff in the tech session to sort it out.

MR. SHEEHAN: Sure.

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COMMISSIONER BAILEY: I appreciate the grid mod. -- the inclusion of the grid mod. investments. And was wondering if, you know, in the original order that's been suspended, the idea was to provide a list of planned investments, and then get a stakeholder group together to review that. Is that your expectation here or what are you -- or will it just be part of this normal planning docket?

MR. SHEEHAN: I'll let Heather clean up after. But we did some of that before, which was some requirements out of our IRP orders. We just mentioned that we've had some meetings with Staff and the OCA about some projects. I think that sort of was leading into this IRP.

My understanding is, we're fine with

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         that process going forward. I don't -- you know,
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         it's obviously going to require some Staff and
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         OCA support to figure out what it looks like.
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         But that's, you know, generally speaking, we were
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         supportive of the grid mod. order.
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                   COMMISSIONER BAILEY: Okay. Thank you.
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                   MS. TEBBETTS: And I'll just add to
         that --
                   COMMISSIONER BAILEY: Go ahead.
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                   MS. TEBBETTS: I'm sorry. I'll just
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         add to that.
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                         So, I think, as part of this
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         docket, we weren't looking to open this up to
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         that broader grid modernization 15-296 group.
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         But, of course, you know, we're open to
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         participation in throughout this docket. So, if
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         we had those who wanted to participate through
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         this docket to go through this, we're more than
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         happy to work with them on it.
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                   We, as Mike said, Mr. Sheehan said, we
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         were supportive of that whole process that Staff
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         had laid out in their recommendation.
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                   COMMISSIONER BAILEY: Okay. Thank you.
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                    CHAIRWOMAN MARTIN: Mr. Buckley, I saw
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you had your hand up there for a minute. Did you have something you wanted to add in response to Commissioner Bailey?

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MR. BUCKLEY: Yes. So, I would just clarify that the Salem Area projects is an example of projects that Staff had anticipated, through its interpretation of the "grid needs assessment" definition, would be included in the grid needs assessment.

I think our real issue is with -- so, if you look to Bates Page 065 of the LCIRP, there's an excerpt of the language from the previous settlement agreement. And, at the very last sentence on Bates Page 065, it says "This table excludes projects that are needed due to asset condition", and then it has some other pieces as well. And that is not -- I don't read that those exclusions within the definition of the "grid needs assessment".

Now, there's an argument the Company might make that "Well, these exclusions should be read into it, because the purpose of the grid needs assessment is to pick candidates for non-wires solutions. These things aren't

candidates for non-wires solutions."

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And I think Staff disagrees with that.

And the purpose -- and we see the purpose of the grid needs assessment is different. We see the purpose of the grid needs assessment as providing greater overall transparency as far as the Company's planned capital investments.

These are all -- these exclusions, if you look to the supplement that Unitil filed in its most recent LCIRP, these exclusions which Liberty has proposed here, are all actually included in its grid needs assessment, has blankets for new business, public requirements, damage and failure, mandatory projects, I believe.

I think that our real issue is the exclusion related to asset condition. That exclusion specifically gives any company a tool to evade transparency related to its planned investments. Asset condition is something that is a somewhat subjective and fluid judgment. One person's asset condition might be related to -- or, one reasonable and prudent engineer's asset condition might be related to age of a

transformer, say, versus another reasonable and prudent engineer's asset condition might only relate to the readings from a dissolved gas analysis for a transformer. So, that is probably the primary concern here, is to not include planned projects related to asset condition in a grid needs assessment.

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Now, we very much appreciate the Company's offer to resolve this issue through the possibility of a supplement to its grid needs assessment. But we'll clarify that that is the real issue here. And, if the Company disagrees with that interpretation and is not open to that type of a supplemental filing, I would ask that it clarify that today.

CHAIRWOMAN MARTIN: Mr. Sheehan, I'm going to give you an opportunity to respond to that.

MR. SHEEHAN: Sure. You know, we're not opposed to supplementing the filing. We thought we did what we were supposed to do. And, if there's a strong push for us to provide some additional information, you know, we've got nothing to hide here, we'll do that.

To suggest we're not being transparent I think is incorrect. The Commission will recall Mr. Strabone being on the stand for hours last summer talking about asset condition, and giving every reason why we were retiring the particular substation, and that was part of the step adjustment hearing we had last summer.

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So, we've answered every question, and we'll continue to do so. So that, if Staff wants a supplement to our grid needs assessment, we can pull that together.

I think the definition we applied to do that is the correct one. But I don't really think a fight over that definition is worth anyone's time.

 $\label{eq:CHAIRWOMAN MARTIN: Okay. Thank you} % \begin{center} \$

Mr. Buckley raised the issue of the business-as-usual investments, and noted that that was one of the issues covered by Eversource in its motion for rehearing, and then noted that Liberty had covered those very little. Is there some relation or some response to that that you can provide?

MR. SHEEHAN: Yes. I think Mr. Buckley properly characterized how we viewed the grid needs assessment list, if you will, and that is a list of candidates for NWS. And, to the extent we put projects in the "business-as-usual" category, that was our determination, these are projects that are not candidates for that.

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Now, again, the information is available. We provide it in other contexts. So, if there's a desire for us to put business-as-usual projects on the list, we're happy to do that. I think we'll end up at the same point, that those aren't in the future planning for the non-wires, it won't help that process.

To the extent Staff wants to investigate our business-as-usual process, again, that's what this IRP is for is to explore those issues.

CHAIRWOMAN MARTIN: Okay. Thank you.

I just have a couple of questions about specifically the LCIRP statute, because I had engaged Unitil when they were in recently on the statutory requirements. I note that your plan

references the prior order, and says it was

"granted partial waiver". I'm assuming, based

upon what I read there, that just relates to the

timing, although it says it "requires a more

limited document".

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Can you just quickly give me a high-level on that? Basically, what I want to understand from you at the end of all of this is do you believe that the plan, as submitted, complies with the requirements of 378:38? And, if not, have you gotten a waiver in a prior order or do you need one here?

MR. SHEEHAN: We believe it does.
You're correct that the 2020 order primarily
focused on the time limit, because of some
investigations, and I think it was the Staff
report on the Integrated Resource Plan, or it had
a different title, that a couple utilities asked
for an extension of their IRP to accommodate some
of that. And that order last year granted that
extension and asked the Company to make some
interim filing to sort of look at a few issues
that were raised from the last IRP, and we made
that filing. And the order you issued last

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         summer basically said "We accept your interim
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         filing as satisfactory, and we look forward to
         the IRP in 2021." So, that's how I see the
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         process having played out.
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                   And, yes, we do think the -- we are
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         still bound by the IRP statute. It may move
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         either by statutory change or with grid mod.
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         layers on top of it. But, yes, we do think it
         meets the statute.
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                   CHAIRWOMAN MARTIN: Okay. And I had
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         one more question.
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                    So, for purposes of 378:39, you believe
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         that the Commission has what it needs in your
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         plan currently to conduct that evaluation of each
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         proposed option?
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                   MR. SHEEHAN:
                                  Yes. Yes, we do.
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                   CHAIRWOMAN MARTIN: Okay. Thank you.
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         I have no further questions.
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                   Anything else before you go to the tech
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         session?
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                    (Atty. Buckley indicating in the
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                   negative.)
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                   CHAIRWOMAN MARTIN: All right.
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         thank you, everyone.
                                We are adjourned.
                                                   Have a
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good weekend.
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                     (Whereupon the prehearing conference
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                     was adjourned at 10:44 a.m., and a
 3
                     technical session was held
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 5
                     thereafter.)
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